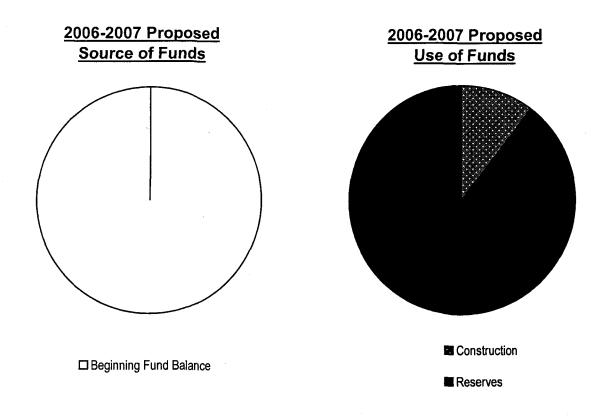
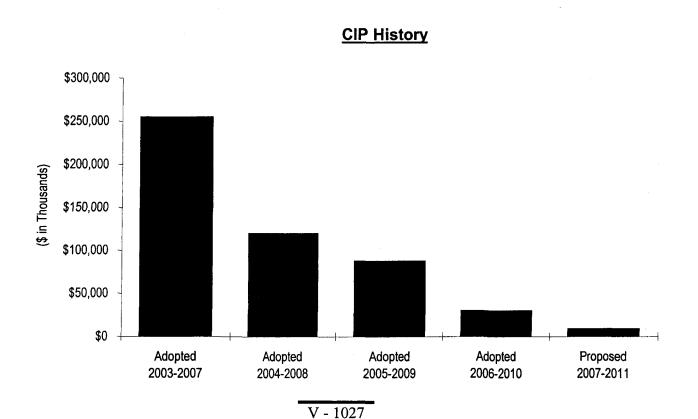
# CIVIC CENTER CAPITAL PROGRAM 2007-2011 Capital Improvement Program





## 2007-2011 Proposed Capital Improvement Program

### **Overview**

### Introduction

The Civic Center Capital Program is responsible for constructing the new City Hall and associated parking facilities. The new City Hall includes approximately 530,000 square feet of office and public space and is located on a 4.9-acre site located on the south side of East Santa Clara Street, between 4th and 6th Streets. Major components include an 18-story office tower, a council chamber wing, an open public plaza with a rotunda, plus a 372-vehicle underground parking garage to serve the visiting public and some staff. The facility is able to accommodate up to 1,950 City staff.

The project also includes an off-site 1,128-vehicle employee-parking garage located north of Santa Clara Street, between 4<sup>th</sup> and 5<sup>th</sup> Streets, which is still under construction.

The 2006-2007 budget and 2007-2011 CIP for this capital program total \$9.7 million and reflects project completion and closeout costs for the employee parking garage, the unused Reserve for Capital Improvements, and the final reimbursement to the General Fund for project costs. This program is part of the Strategic Support City Service Area (CSA) and supports the following outcomes: Safe and Functional Public Infrastructure, Facilities, and Equipment; and Effective Use of State-of-the-Art Technology.

### **Program Priorities and Objectives**

The new City Hall is a landmark building for our community. This facility provides a better work environment that:

 Improves the quality of public service by bringing City operations together;

- Enhances the efficiency and effectiveness of City operations; and
- Supports long-term community development goals.

One of the major goals of this capital program has been to deliver the new City Hall project in a timely and cost effective manner. This goal was achieved.

### Sources of Funding

The new City Hall and associated parking facilities are funded through lease revenue bond proceeds and commercial paper proceeds. The General Fund and other special and capital funds that support the staff that are located at this new facility will be responsible for the debt service payments.

### Program Highlights

In terms of the project timeline, the design phase produced construction documents and the first contract was awarded in July 2002. Groundbreaking and initial construction began in August 2002. Structural steel topping off occurred in January 2004. Enclosure of the tower and wing occurred in January 2005. The project and occupancy was successfully completed in mid-2005.

The construction of the off-site employee garage was delayed as a result of the Preservation Action Council of San José (PAC-SJ) lawsuit, unforeseen soil conditions, and an unseasonably high rainfall in spring of 2005. The construction contract was awarded in February 2005 and is expected to be completed in the fall of 2006. An interimparking plan was implemented to provide parking for City employees at other Cityowned parking garages.

### 2007-2011 Proposed Capital Improvement Program

### **Overview**

### Program Highlights (Cont'd.)

The total cost to construct the new City Hall and parking facilities is budgeted at \$349.6 million which includes a \$4 million contingency for project close out. The estimated final project cost is \$348.1 million, which is \$1.5 million less than the budgeted amount. The chart below provides a breakdown of the project construction costs.

In addition to the construction budget, \$45.25 million is allocated for technology, furniture

and equipment to operate this facility in the most effective manner. Following Council direction, the Administration has been successful in bringing this cost down by the goal of at least 15%. Based on contract awards to date, savings of approximately 18% (\$8 million) are anticipated. The individual furniture, technology and equipment items are being brought forward for Council consideration at the time of contract award with a discussion of the total costs and cost savings.

### **Projected Civic Center Construction Costs**

		Actuals thru 2004-2005		2005-2006 Estimates	2006-2007		Total
New City Hall - Construction	\$	251,103,000	\$	17,989,000	\$ 2000 2007	\$	269,092,000
New City Hall - Land Acquistion	•	41,900,000	•			·	41,900,000
City Hall Parking - Construction		4,746,000		20,407,000	1,000,000		26,153,000
City Hall Parking - Land Acquisition		9,600,000		1,375,000			10,975,000
Total Construction Costs	\$	307,349,000	\$	39,771,000	\$ 1,000,000	\$	348,120,000

### Major Changes from the 2006-2010 Adopted CIP

Major changes from the 2006-2010 Adopted CIP include the following:

- Decrease of \$1.5 million in the new City Hall construction to reflect estimated costs as contracts are finalized.
- Completion of employee parking garage has been extended from spring 2006 to fall 2006 due to unforeseen soil conditions and delays due to an above average rain days.
- Decrease of \$8.2 million to the \$45.25 million allocation for Furniture, Fixtures and Equipment to reflect anticipated savings.
- The \$8.7 million Reserve for Capital Improvements, which was funded by interest income on the City Hall bond proceeds, is now considered available for other eligible uses as defined by financing restrictions. These funds has originally been set aside as a project reserve to address any higher than expected costs. Staff will bring forward recommendations for the use of this Reserve during this year's budget process.

# 2006-2010 Proposed Capital Improvement Program

### **Overview**

### **Operating Budget Impact**

Starting in 2005-2006, the new City Hall debt service and operating and maintenance costs as well as the debt service on the Furniture, Fixtures and Equipment are covered by the General Fund and special and capital funds. The debt service and operating and maintenance costs for the off-site garage have been factored into the 2006-2007 Proposed Operating Budget.

The new City Hall facility is designed to serve the public, house many City operations, and serve as the City's corporate headquarters. Cost allocation formulas divide the debt service and operating costs to reflect these purposes.

# 2007-2011 Proposed Capital Improvement Program Source of Funds

	Estimated	0000 0007	0007 0000	2022 2022	2020 2042	0040 0044	5-Year
SOURCE OF FUNDS	2005-2006	2006-2007	2007-2008	2008-2009	2009-2010	2010-2011	Total
Civic Center Construction Fund							
Beginning Fund Balance Sale of Bonds Commercial Paper Proceeds	15,101,892	8,279,527				Y.	8,279,527 *
Interest Income	3,492,000						
Reserve for Encumbrances	9,174,635						
Total Civic Center Construction Fund	27,768,527	8,279,527					8,279,527 *
Civic Center Parking Fund							
Beginning Fund Balance Sale of Bonds	-17,986,200	1,403,462					1,403,462 *
<ul> <li>Commercial Paper Proceeds</li> <li>Interest Income</li> </ul>	21,474,711						
Reserve for Encumbrances	19,696,951						
Total Civic Center Parking Fund	23,185,462	1,403,462					1,403,462 *
Civic Center Improvement Fund							
Beginning Fund Balance Sale of Bonds	-16,113,166						*
Commercial Paper Proceeds	29,218,274						
Interest Income	5,000						
Reserve for Encumbrances	6,508,892						
Total Civic Center Improvement Fund	19,619,000						*

<sup>\*</sup> The 2007-2008 through 2010-2011 Beginning Balances are excluded from the FIVE-YEAR TOTAL SOURCE OF FUNDS to avoid multiple counting of the same funds.

# 2007-2011 Proposed Capital Improvement Program Source of Funds

SOURCE OF FUNDS (CONT'D.)	Estimated 2005-2006	2006-2007	2007-2008	2008-2009	2009-2010	2010-2011	5-Year Total
TOTAL SOURCE OF FUNDS	70,572,989	9,682,989					9,682,989 *

<sup>\*</sup> The 2007-2008 through 2010-2011 Beginning Balances are excluded from the FIVE-YEAR TOTAL SOURCE OF FUNDS to avoid multiple counting of the same funds.

# 2007-2011 Proposed Capital Improvement Program

## **Use of Funds**

USE OF FUNDS	Estimated 2005-2006	2006-2007	2007-2008	2008-2009	2009-2010	2010-2011	5-Year Total
Construction Projects							
Construction	16,200,000						
Consultants	315,000						
Design and Construction Management	698,000						
Land Acquisition	1,375,000						
Public Art	776,000						
<ol> <li>New City Hall Parking Garage</li> </ol>	20,407,000	1,000,000					1,000,000
Total Construction Projects	39,771,000	1,000,000					1,000,000
Non-Construction							
General Non-Construction							
Technology, Furniture and Equipment	19,619,000						
<b>Total General Non-Construction</b>	19,619,000						
Contributions, Loans and Transfe	rs to General Fເ	and					
Transfer to the General Fund to Reimburse Project Costs	1,500,000						
Total Contributions, Loans and Transfers to General Fund	1,500,000						
Reserves							
Reserve for Capital Improvements		8,682,989					8,682,989
Total Reserves		8,682,989					8,682,989
Total Non-Construction Ending Fund Balance	<b>21,119,000</b> 9,682,989	8,682,989					8,682,989

# 2007-2011 Proposed Capital Improvement Program

### **Use of Funds**

USE OF FUNDS (CONT'D.)	Estimated 2005-2006	2006-2007	2007-2008	2008-2009	2009-2010	2010-2011	5-Year Total
TOTAL USE OF FUNDS	70,572,989	9,682,989					9,682,989*

<sup>\*</sup> The 2006-2007 through 2009-2010 Ending Balances are excluded from the FIVE-YEAR TOTAL USE OF FUNDS to avoid multiple counting of same funds.

# 2007-2011 Proposed Capital Improvement Program 2006-2007 Use of Funds by Funding Source

	(425) Civic Center Construction Fund	(433) Civic Center Parking Fund	Total
TOTAL RESOURCES	8,279,527	1,403,462	9,682,989
Construction Projects			
New City Hall Parking Garage		1,000,000	1,000,000
Total Construction Projects Non-Construction		1,000,000	1,000,000
Reserves 2. Reserve for Capital Improvements	8,279,527	403,462	8,682,989
Total Reserves Total Non-Construction	8,279,527 8,279,527	403,462 403,462	8,682,989 8,682,989
Ending Fund Balance	· · · · · · · · · · · · · · · · · · ·	,	.,,
TOTAL USE OF FUNDS	8,279,527	1,403,462	9,682,989

# 2007-2011 Proposed Capital Improvement Program **Detail of Capital Projects**

### 1. New City Hall Parking Garage

CSA:

Strategic Support

Initial Start Date: 3rd Qtr. 2001

**CSA Outcome:** 

Safe and Functional Public Infrastructure, Facilities,

**Revised Start Date:** 

and Equipment Effective Use of State-of-the-Art Technology

Initial Completion Date: 2nd Qtr. 2005 Revised Completion Date: 3rd Qtr. 2006

Department:

Public Works

**Council District:** 

Location:

South of St. John Street between Fourth and Fifth

Streets.

**Description:** 

Two parking facilities will be constructed for use by employees and visitors at the new City Hall: City Hall on-site garage and City Hall off-site garage. This allocation covers the cost of the off-site garage only. When completed, the City Hall off-site garage will consist of eight levels: one below grade and seven above that will provide approximately 1,128 spaces for City employees and will also be available for public parking on evenings and weekends. The garage is located on the center of the

block bounded by St. John Street, Fifth Street, Santa Clara Street, and Fourth Street.

Justification:

This project is necessary to meet the demand for parking at the New City Hall.

			E	XPENDIT	URE SCH	EDULE (0	00'S)				
Cost Elements	Prior Years	2005-06 Appn.	2005-06 Estimate	2006-07	2007-08	2008-09	2009-10	2010-11	5-Year Total	Beyond 5-Year	Project Total
Construction	4,746	21,397	20,407	1,000					1,000		26,153
TOTAL	4,746	21,397	20,407	1,000			-		1,000		26,153
			FUN	IDING SO	URCE SC	HEDULE (	(000'S)				
Civic Center Parking Fund	4,746	21,397	20,407	1,000					1,000		26,153
TOTAL	4,746	21,397	20,407	1,000					1,000		26,153
			ANNUA	L OPERA	TING BUD	GET IMP	ACT (000'	S)			
Maintenance* Operating*						,					
TOTAL											

#### **Major Changes in Project Cost:**

2004-2008 CIP - Civic Center Parking Garage line item decreased by \$19 million to reflect the transfer of the on-site parking garage component to the Civic Center Construction Fund. This shift does not increase the overall project budget. 2006-2010 CIP - Increase of \$1.2 million as a result of the PAC-SJ lawsuit that delayed the award of the garage by one year. When the project was rebid, the costs were significantly higher.

The anticipated operating and maintenance costs have been incorporated into the 2006-2007 Proposed Operating Budget. This project was delayed as a result of litigation.

FY Initiated:

2001-2002

Redevelopment Area:

Yes

**Initial Project Budget:** 

\$44,000,000

SNI Area:

University

Appn. #:

6885

# 2007-2011 Proposed Capital Improvement Program **Detail of Capital Projects**

### 2. Reserve for Capital Improvements

CSA:

Strategic Support

**Initial Start Date:** 

N/A

**CSA Outcome:** 

Effective Use of State-of-the-Art Technology

**Revised Start Date:** 

Department:

**Public Works** 

**Initial Completion Date: Revised Completion Date:** 

N/A

**Council District:** 

Location:

South side of East Santa Clara Street between 4th

and 6th Streets

Description:

This allocation establishes a reserve for capital improvements and is funded by interest income on the City Hall bond proceeds. This Reserve is now considered available for other eligible uses as defined by financing restrictions. Staff will bring forward recommendations for the use of this Reserve later during this year's budget process.

Justification:

The new City Hall bonds were issued with the condition that the bond interest be set aside as a project reserve. This was done because the construction bids were not available at the time the bonds were issued, resulting in potential risk to bond insurers and investors. These parties required the City to have reserves to pay the potential costs, should the bids have exceeded the estimates.

			E	XPENDIT	URE SCH	EDULE (0	00'S)				
Cost Elements	Prior Years	2005-06 Appn.	2005-06 Estimate	2006-07	2007-08	2008-09	2009-10	2010-11	5-Year Total	Beyond 5-Year	Project Total
Reserve		8,941		8,683			-		8,683		8,683
TOTAL		8,941		8,683					8,683		8,683
			FUN	IDING SO	URCE SC	HEDULE (	(000'S)				
Civic Center Construction Fund		8,487		8,280					8,280		8,280
Civic Center Parking Fund		454		403					403		403
TOTAL		8,941		8,683					8,683		8,683

#### ANNUAL OPERATING BUDGET IMPACT (000'S)

None

### Major Changes in Project Cost:

None

The 2006-2010 CIP allocated \$4.0 million of the interest earnings as a contingency to the new City Hall construction project to address estimated close-out costs. Project costs are estimated to be \$1.5 million under the \$4 million allocated from interest earnings.

FY Initiated:

2003-2004

Redevelopment Area:

Yes

**Initial Project Budget:** 

SNI Area:

University

Appn. #:

7203, 7676